

SPECIAL COMMITTEE OF THE WHOLE MEETING Thursday, May 30, 2024 @ 4:00 PM Activity Room Two in the Ucluelet Community Centre, 500 Matterson Drive, Ucluelet

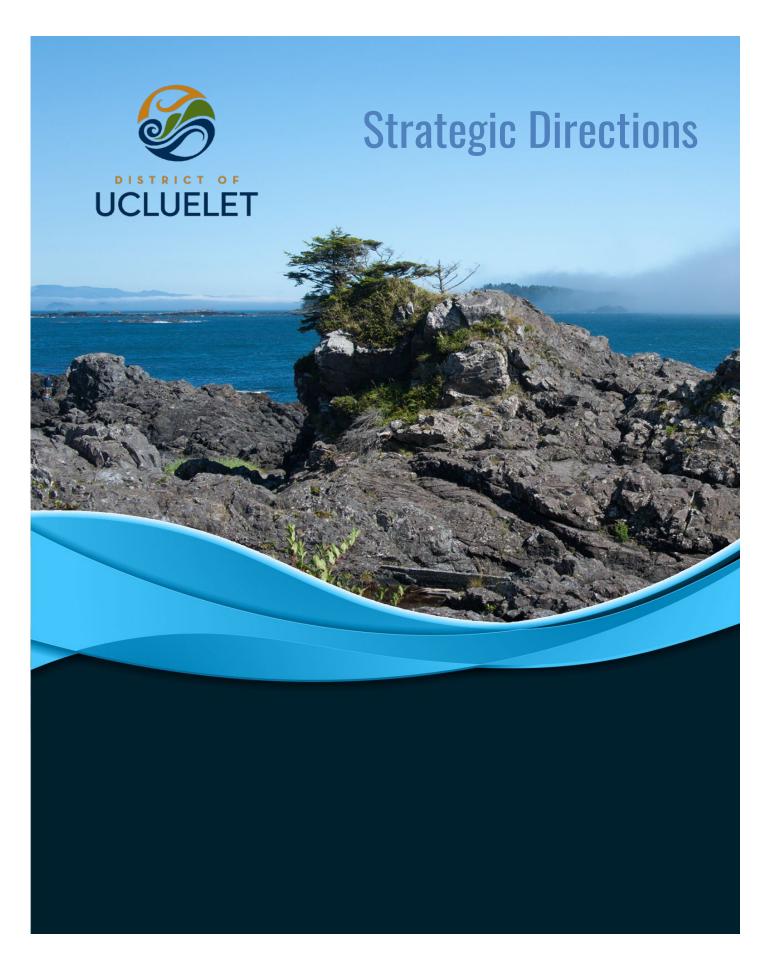
AGENDA

1.	CALL TO ORDER			
	1.1.	ACKNOWLEDGEMENT OF THE YUUŁUʔIŁʔATḤ Council would like to acknowledge the Yuułuʔiłʔatḥ, on whose traditional territories the District of Ucluelet operates.		
2.	LATE ITEMS			
3.	APPROVAL OF THE AGENDA			
4.	REPORTS			
	4.1.	Strategic Planning (Verbal Report) Duane Lawrence, Chief Administrative Officer 2023 - 2026 Strategic Directions Report	3 - 17	
5.	CLOS	SED SESSION		

6.

ADJOURNMENT

Page





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Via E-mail: dlawrence@ucluelet.ca March 21, 2023

To: Mayor & Council
Duane Lawrence CAO

From: Gordon McIntosh

Subject: STRATEGIC PRIORITY SETTING SESSION

The Strategic Priority Setting Sessions during March were for council with senior staff to identify STRATEGIC TOPICS for discussion; explore each strategic topic as a STRATEGIC POSSIBILITY; and determine STRATEGIC PRIORITIES along with actions for implementation.

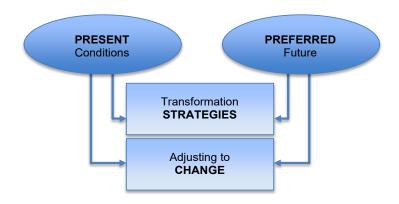
This memo summarizes the outcomes of Strategic Priority Session as follows:

- Strategic Process overview
- Strategic Topics for discussion
- Strategic Possibilities for potential implementation
- Strategic Priorities for NOW, NEXT and LATER attention
- Strategic Matrix
- RECOMMENDATIONS for follow-up

STRATEGIC PROCESS

The priority setting process started by looking at **present** conditions - issues and opportunities. The emerging strategic topics were explored with a preferred **future** - desired expectations in mind. It is in the transformation stage where the present/future gap is closed by defining achievable **strategies**. Effective priority setting involves making strategic choices consistent within the District's mandate and capacity.

A critical important element of an ongoing strategic priority process is adjusting to **change**. Strategic priorities should be regularly monitored and adapted to changing external conditions and internal capacity using the 'one page' *Strategic Priorities Chart*. Once priorities are completed, NEXT items can take their place.



STRATEGIC TOPICS

The priority setting process began by looking to the future. Participants engaged in a 'Community Check-up' (See attachment 1) discussing the five distinct areas of a sustainable community:

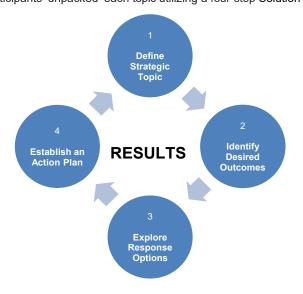
- Environment healthy and natural environment through responsible use and protection
- · Infrastructure well maintained infrastructure and facilities that meet community needs
- · Economy capacity to attract, support and retain businesses and residents
- · Social community engagement to improve the well-being and diversity of the community
- Governance sustainable government focused on strategic decision-making

Councillors and staff identified issues and opportunities facing the organization and community and short listed those of interest for strategic attention (see Attachment 2). It was agreed that the following strategic topics warranted discussion:

- 1. Affordable Housing & Affordability
- 2. Aging Infrastructure
- 3. Asset Management
- 4. Service Delivery Capacity
- 5. Fiscal Responsibility
- 6. Emergency Management Services
- 7. Sustainable Economy
- 8. Community to Community Collaboration
- 9. Recreation Opportunities
- 10. Environmental Protection

STRATEGIC POSSIBILITIES

Participants 'unpacked' each topic utilizing a four-step Solution Seeking process.



Participants began by clarifying the strategic topic, then identifying desired outcomes if it was successfully addressed. Next, options to achieve the desired outcome were explored as **Strategic Possibilities** (next page).

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STRATEGIC POSSIBILITIES (Strategic Work Plan) 03.2023

STRATEGIC TOPIC Themes, Related Topics & Expectations	STRATEGIC POSSIBILITY - Short Listed		
AFFORDABLE HOUSING & AFFORDABILITY Maintain the livability of the community, through the creation of diverse housing options and ensure we meet the future needs of our existing and future residents while managing the impacts of increased tourism and development. • Safe worker accommodation • Attainable & diverse housing options • Supported construction/development industry • Managing land & housing speculation • Adequate housing supply for residents and workers • Encouraging quality & smart design • Harmonized land use with neighboring jurisdictions • Encourage development of high value business opportunities	Residential Development 1. Lot 16 Development 2. Lot 13 Development 3. Minato Bay Subdivision 4. Weyerhaeuser Subdivision 5. Development Process 6. Permit Ready Plans 7. Short Term Rental Bylaw 8. Tourism Accommodation Reg. 9. Worker Housing Options Supportive Housing 1. Supportive Housing Funding Community Planning 1. OCP Review 2. Regional Growth Implications 3. Dev. Application Procedures Bylaw Land Development 1. Vacant Property (Affordable Housing) 2. Subdivision Services Bylaw		
INFRASTRUCTURE & ASSET MANAGEMENT Adequately fund, service and maintain existing infrastructure while investing in high quality, resilient infrastructure that supports the future needs of the community. • Future funding capacity • Reliable services • Future growth capacity • Invest in preventive maintenance. • Design quality, long lasting infrastructure • Grant application readiness • Regional partnership opportunities	Funding 1. Establish 5 Year Capital Priorities 2. Develop 20-Year Capital Plan 3. Asset Management: Plan and Policy 4. Asset Management: Inventory Water 1. Water Works Bylaw 2. Water Treatment & Security 3. Works & Services Bylaw Projects 1. Conduct Recreation Hall Study 2. Peninsula Road Design		

EMERGENCY MANAGEMENT SERVICES

Ensure the community, residents and District, are prepared for and able to support its residents and visitors during future climate related and general emergencies.

- Prevention
- Readiness
- Active partnerships
- Role clarity
- Trained responders
- Resilient Development

- 1. Fire & Emergency Service Agreements
- 2. Fire Hall Replacement
- 3. Emergency Management Plan
- 4. Emergency Response Development Guidelines
- 5. West Coast Evacuation Planning
- 6. Advocate for better Cell Coverage

SERVICE DELIVERY CAPACITY & FISCAL RESPONSIBILITY

Provide the right level of service that balances the needs of residents and tourism while working towards balancing the costs of those services between residents and visitors.

- Appropriate levels of service
- Alternate revenue opportunities
- Fiscal accountability
- Staff retention & recruitment
- Reasonable workloads
- Expectations match capacity
- Informed public of service expectations

- 1. Service Capacity Review
- 2. DCC Bylaw Update
- 3. Alternative Revenue Strategies
- 4. Fees & Charges Review

See also Capital Funding

SUSTAINABLE ECONOMY

Create an environment that encourages and is open to the development of high-quality business opportunities.

- Diversity of businesses
- Quality job opportunities
- Economic resilience
- Investing in ocean-based energy and business opportunities

- 1. Kelp Farming Prospectus
- 2. Water Security
- 4. Water Conservation Study & Strategies
- 5. Marine Business Opportunities
- 6. Wave Energy Opportunities
- 7. Economic Resilience Strategy

COMMUNITY TO COMMUNITY COLLABORATION

Ucluelet is committed to working with all West Coast communities proactively and collaboratively to ensure growth and development are undertaken

Service Agreements

- 1. Water & Sani Services Update
- 2. Fire & Emergency Service Agreements
 Land Use
- 1. Regional Growth Plans Liaison

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purposefully and with understanding of future Council To Council Meetings impacts. Action the Truth & Reconciliation inclusive community rich communication shared resources mutual strategies cultural understanding **ENVIRONMENTAL PROTECTION** Ucluelet Inlet Plan Climate Action Plan: Priority Projects 2. Understanding and investing in the future of our 3. Minato Bay Shoreline Pathway Natural assets and protecting the lands and waters 4. Tree Protection Bylaw Natural Asset Management that surround Ucluelet are essential to the well 5. Wildlife Management and Protection Strategies being of the community. See Also Water Conservation Study Maintaining natural characteristics of the community Ecological system preservation Protection of the tree canopy Environmental leadership Meaningful actions to reduce emissions **RECREATION OPPORTUNTIES** Recreation Hall Replacement 2. Parks/Rec. Master Plan Update 3. Safe Harbour Path Development Invest in the development and maintenance of our Harbour Master Plan Implementation natural recreation amenities and indoor and outdoor venues, to provide quality and diverse recreation opportunities. Opportunities for all ages

Active and passive opportunities Diverse indoor and outdoor venues Promotion of active lifestyles Great place to live & play

STRATEGIC PRIORITIES

Based on the application of reality, urgency, and responsibility criteria, five (5) **strategic priorities** were selected to be addressed NOW and placed on the *Strategic Priorities Chart* (*next page*) in **BOLD CAPITALS**. These priorities automatically enter the appropriate operational unit on the chart to align staff work with council direction. Items listed in CAPITALS indicate strategic directions that will be addressed NEXT/LATER when a NOW item is completed or displaced. In addition to council priorities, there are strategic items receiving administration's attention. These operational strategies are noted in regular font.

STRATEGIC DIRECTIONS

Some overarching Strategic Themes and Focus Areas emerged upon examination of the strategic scan - *Vision Check-Up*, review of current initiatives, unpacking of the strategic topics – *Strategic Possibilities List* and determination of short-term priorities, longer term directions, advocacy items and operational strategies highlighted in the *Strategic Priorities Chart*. The resulting *Strategic Directions Matrix (Appendix 3)* captures the major strategic efforts of the organization to realize council's directions for its term. This document does not include the numerous items in operational work plans that also contribute to the achievement of council's strategic expectations.

STRATEGIC PRIORITIES CHART March 2023

COUNCIL PRIORITIES

NOW

- 1. OCP REVIEW: Scope June
- 2. PARKS/REC. MASTER PLAN: Terms of Ref Apr
- 3. VACANT PROPERTY: Research June
- 4. CAPITAL PLAN: Short Term Priorities April
- 5. WATER TREATMENT: Options May

ADVOCACY

Supportive Housing Funding (Province) West Coast Evacuation Plan (ACRD) Health Centre: Status (Island Health) Cell Coverage (Rogers/Telus)

Peninsula Road Redevelopment (MOTI)

PARTNERSHIPS

Community to Community Meeting (UFN & TOFN) Indigenous Significant Site Protocol (UFN & TOFN) Worker Housing Options: Employers Forum Fire Service Agreements (TOFN, ACRD & UFN) KELP FARMING: Discussion (Industry)

NEXT (In Progress)

- SERVICE CAPACITY REVIEW: Scope
- KELP FARMING: Prospectus
- RECREATION HALL; Study
- WAVE ENERGY: Opportunities
- WATER SECURITY: Options
- WATER CONSERVATION STUDAY: Strategies
- SHORT TERM RENTAL BYLAW: Review
- MINATO BAY SHORELINE TRAIL: Strategy
- CLIMATE ACTION PLAN: Priority Projects
- ASSET MANAGEMENT: Plan & Policy

LATER (Future Consideration)

- UCLUELET INLET PLAN: Proposal
- MARINE EDUCATION: Opportunities
- TREE PROTECTION BYLAW: Research
- NATURAL ASSET MANAGEMENT: System
- ADJACENT GROWTH: DOU Implications
- LONG TERM CAPITAL PLAN

OPERATIONAL INITIATIVES

CHIEF ADMINISTRATIVE OFFICER

- 1. Code of Conduct: Draft March
- 2. COMMUNITY to COMMUNITY: Outreach MAY
- 3. Collective Bargaining: Mandate June
 - SERVICE CAPACITY REVIEW: ToR
 - Economic Resilience Strategy: Review

CORPORATE

- 1. Accessibility Committee: Recruitment May
- 2. Privacy Management Program: Development May
- 3. Major FOI File: Completion May
 - Delegation of Authority Bylaw
 - IT Services Contract: RFP

COMMUNITY PLANNING

- 1. OCP: GROWTH REVIEW JUNE
- 2. Tourism Accommodation Regulations: Review June
- 3. Supportive Housing: Design June
 - DP Application Procedures Bylaw Update Subdivision Services Bylaw Update
- PROTECTIVE SERVICES Fire Hall: RFP - July
- Emergency Management Plan: Update August
- Development Guidelines May
 - Fire Servicer Agreements: Update
 - West Coast Evacuation Planning: Development

OPERATIONS

- 1. WATER TREAMENT & SECURITY: Options May
- Works & Services Bylaw: Draft Sept
- 3. Operational Capacity Development: Program August
 - ASSET MANAGEMENT PLAN: Inventory
 - Water Works Bylaw: Review

- PARKS & RECREATION PRKS. /REC. MASTER PLAN: ToR - May
- REC. HALL REPLACEMENT: RFP May
- Accessibility Policy: Draft Policy June
 - Safe Harbour Path
 - Harbour Master Plan Implementation Review

FINANCE

- 1. CAPITAL PLAN: 5-YR DRAFT Sept
- 2. DCC Bylaw Update: RTC June
- 3. Alternative Revenue: Strategies: RTC May
 - Fees & Charges (Water & Sani): Review
 - 20 Year Capital Plan

COMMUNICATIONS/HUMAN RESOURCES

- Sick Leave Policy: Draft April
- Website Rebuild: RFP June
- 3. Communications Policy: RTC May
 - Training & Development Policy
 - **OH&S Policy**

CAPTIAL WORKS (In progress)

- Village Green: Completion June
- Victoria Lift Station Bypass: RFP March
- Amphitrite House: Demolition April

- Peninsula Road Storm System: Design April
- Peninsula Road: RFP Sept.

Maior Development Projects (External Party)

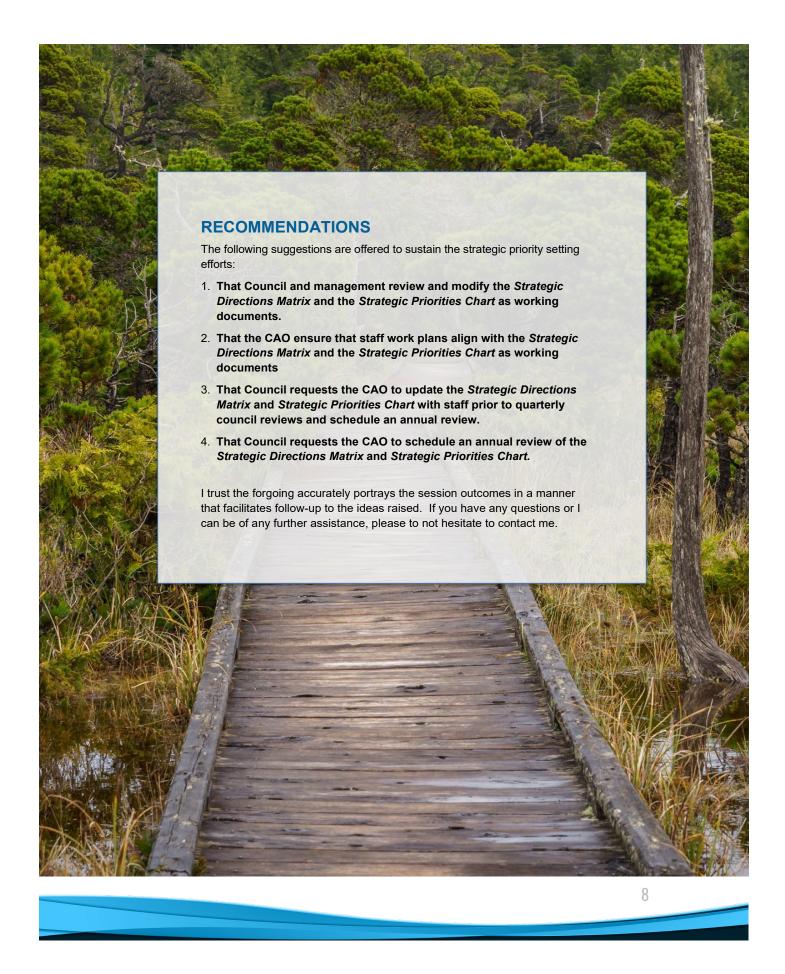
- Lot 16 Subdivision
- Lot 13 Affordable Housing

- Water Treatment: Scope Review April
- Mercantile Creek Water Line: RFP April

Weverhaeuser Subdivision

Minato Bay Subdivision

CODES: BOLD CAPITALS = NOW Priorities; CAPITALS = NEXT Priorities; Italics = Advocacy; Regular Title Case = Operational Strategies



Attachment 1

VISION CHECK-UP March 2023

Pillars	
ENVIRONMENT Community Aesthetics Natural Area Protection Water Source Security Climate Change Public Education	 Commendable efforts to beautify the area Forward thinking re: bicycle and pedestrian traffic Opportunities for alternate energy Climate change on the rise and planning for the future Harbour Trail system growth Tourism management Solar powered washrooms at Tugwell Fields Housing design focused on energy efficiency rather than aesthetics Building is encroaching on natural spaces
ECONOMY Job Creation Growth Management Community Image Business Readiness Sector Diversity	 Housing rolls into all factors Employee housing issues Temporary Use Permits a good idea for staff housing Businesses not being able to staff their businesses Chamber of Commerce a sad situation now – Needs to be addressed somehow Comments about how hard it is to get a business license in this town Influx of remote workers with higher paying jobs Employee housing for those with lower paying jobs Business Licenses – streamline and make the process earlier Attract and retain businesses Affordability ties into attraction and retention of businesses and staff Retaining people who already live here Sustainable tourism Childcare Capitalize on tourism rather than resist it
INFRASTRUCTURE Transportation Utilities Facilities Parks and Trails Service Delivery Modern Communication	 Aging infrastructure Roads, sidewalks etc. Good emergency management BC transit did not come out here – opportunity for regional approach Landfill organics diversion a good thing for the communities Housing – zoning should be higher density to allow for a bigger tax base Quality infrastructure that lasts longer and is easier to maintain More tax base rather than higher tax rates Level of service, level of expectation Less beautification and more focus on infrastructure Infrastructure funding for maintenance Nice to have vs. need to have RMI Use – new opportunities vs maintenance of tourism-based infrastructure Amphitrite house Makes sense to assume the worst and see if that is possible for the community

SOCIAL Ukee Days has always been great Reconciliation signs was so great Citizen / Property Safety Concerns about the drug use with the children Healthy Lifestyles High quality network of social activities Health Service Access Volunteer recruitment Welcoming Community Heritage, Arts & Culture People want to know about the history Seniors won't live here because a lack of health services What does it take to get kids into the systems Maintain our sense of community and commitment to volunteering Degree of localism and tribalism and it can undermine new residents · There's us and them mentality • Value of small interactions - bump into neighbours when you go to the post office GOVERNANCE Marketing the role more to ensure that people know what is Public knowledge of the role of council and the role of staff Policies & Strategies Public has little understanding of the process of the District Fiscal Stewardship Policy updates Role Clarity Agency Liaison New staff working well Public Communication · Community asking council why they are 'not working' on Sundays Understanding the governance process Senior staff is crucial Role clarity - takes time to develop • Fiscal Stewardship - improving the process • Collaboration - being on different boards helps to understand the role · Positive working relationships with council and staff Levels of service - what can we do and what is 'nice' to do Regional services Provincial downloading - Privacy/ accessibility programs • External pressures will continue and makes it difficult to plan for the future

ATTACHMENT 2 ISSUES/OPPORTUNITIES LIST March 2023

ITEM (Bold = Strategic Topic)	Council	Staff	Total
Affordable Housing	37	31	68
Aging Infrastructure	22	24	46
Asset Management	16	11	27
Affordability	15	26	41
Stable / Sustainable Economy	14	0	14
Emergency Support Services	14	5	19
Environmental Sustainability	13	0	13
Indigenous Collaboration / Communication	12	9	21
Sprawl / Densification	10	6	16
Transit	10	8	18
Fiscal Responsibility	8	22	30
Service Delivery / Levels Capacity (Internal)	2	29	31
Alternate Revenue	9	13	22
Tourism Burden	9	11	20
Managed Growth	9	0	9
Managing Tourism	8	15	23
Streamline Development Publication Process	8	0	8
Staff Housing	8	0	8
Regional Growth Management	7	12	19
Childcare / Staffing	7	9	16
Accessibility Regional Collaborations	7	0	7
Healthy Lifestyle	7	0	7
Health and Medical Access	6	6	12
RMI Flexibility	6	0	6
Chamber of Commerce	5	0	5
Managing Public Expectations	4	17	21
Non-Profit Support	4	2	6
Advocacy / Lobby	4	1	5
Economic Diversity / Attract Development	2	17	19
Wildlife Management	2	0	2
Community Character	1	6	7
Hard Sport Surface	1	4	5
Multiplex	1	3	4
Natural / Wild Space Protection	1	0	1
Climate Change	0	15	15
Reconciliation	0	13	13
Public Communications / Engagement	0	11	11
Fire Hall Replacement	0	10	10
Long Term Planning	0	9	9

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Integrity of Community	7 o	9	9
Lower Taxes	0	9	9
	0	8	8
Highway 4 Cell Coverage System Development	0	7	7
Active Transportation	0	7	7
	_		
Supportive Housing	0	6	6
Information Infrastructure and Security	0	6	6
Peninsula Road	0	5	5
Inner Harbour Trail	0	4	4
Land Needs	0	3	3
Team Composition and Culture	0	2	2
Volunteerism Burnout	0	2	2
Goals Alignment	0	1	1
Food Security	0	0	0
Community Inclusive & Diversity	0	0	0
Water Treatment Plant	0	0	0
Wastewater Plant	0	0	0
Storm Water Replacement	0	0	0
Grant Management / Acquisition	0	0	0
DCC Update	0	0	0
Works and Services Update	0	0	0
Flood Risk	0	0	0
Legal Liability Development	0	0	0
Privacy Protection	0	0	0
Code of Conduct	0	0	0
Community Score Card	0	0	0
Accessibility	0	0	0
Alternate Energy	0	0	0
Business Licenses	0	0	0
Quality Over Quantity	0	0	0
Communication of Roles	0	0	0
Layers of Belonging	0	0	0
Form and Character Guidelines	0	0	0
Succession Planning	0	0	0
Attraction of Industry	0	0	0
Youth Support	0	0	0
Harbour Development	0	0	0
Employee Retention	0	0	0
Big Picture	0	0	0
Delegation of Authority	0	0	0
Illegal Camping	0	0	0
Cannabis	0	0	0

Public Hearing	0	0	0
Visitor Experience	0	0	0
Holistic Community Involvement	0	0	0
Social Equity	0	0	0
Policy / Bylaw Modification	0	0	0
Service Agreement	0	0	0

ATTACHMENT 3

COUNCIL STRATEGIC DIRECTIONS MATRIX 03.19.2023

THEME – Focus Areas	NOW	PENDING	Future Consideration	
COMMUNITY WELL-BEING To have inclusive community by ensuring our amenities and services support	Council PARKS/REC. MASTER PLAN: Terms of Ref RECREATION HALL: Study			
livability and accessibility for all ages & interests	Advocacy/Partnerships Supportive Housing Funding (Province)			
Focus Areas RECREATION OPPRTUNITIES	Operational Accessibility Policy: Draft Policy			
COMMUNITY RESILIENCE To maintain the character and liveability of our community while managing the tourism impacts, promoting economic diversity and protecting the environment	Council VACANT PROPERTY: Research OCP REVIEW: Scope	KELP FARMING: Prospectus WAVE ENERGY: Opportunities SHORT TERM RENTAL BYLAW: Review CLIMATE ACTION PLAN: Priority Projects MINATO BAY SHORELINE: Strategy	MARINE EDUCATION: Opportunities UCULUET INLET PLAN: Proposal TREE PROTECTION BYLAW: Research NATURAL ASSET MANAGEMENT: System ADJACENT GROWTH: DOU Implications	
Focus Areas COMMUNITY FUTURE	Advocacy/Partnerships Worker Housing Options: Employers Forum	KELP FARMING: Discussion (Industry)		
HOUSING FOR ALL ENVIRONMENTAL STEWARDSHIP	Operational Supportive Housing: Design Tourism Accommodation Regulations: Review	Economic Resilience Strategy: Review DP Application Procedures Bylaw Update Subdivision Services Bylaw Update		
SERVICE EXCELLENCE	Council	SERVICE CAPACITY REVIEW: Scope		
To enhance the effectiveness of our services and our advocacy efforts by fostering strategic collaboration and partnerships with our neighboring communities Focus Areas	Advocacy/Partnerships Health Centre: Status (Island Health) Cell Coverage (Rogers/Telus) Peninsula Road Design (MOTI) Community to Community Meeting (UFN & TOFN) Indigenous Significant Site Protocol (UFN& TOFN)			
PARTNERSHIPS INDIGENOUS RELATIONS	Operational Communications Policy: RTC Alternative Revenue: Strategies: RTC			
ASSET MANAGEMENT	Council CAPITAL PLAN: Short Term Priorities WATER TREATMENT: Options	WATER SECURITY: Options WATER CONSERVATION STUDAY ASSET MANAGEMENT: Plan & Policy	LONG TERM CAPITAL PLAN	
To adequately maintain our existing services and infrastructure, while planning for future growth Focus Areas	Advocacy West Coast Evacuation Plan (ACRD) Fire Service Agreements (TOFN, ACRD & UFN)			
WATER SECURITY CAPITAL PLANNING	Operational Fire Hall: RFP DCC Bylaw Update: RTC Works & Services Bylaw: Draft	Water Works Bylaw: Review ASSET MANAGEMENT PLAN: Inventory 20 Year Capital Plan		
Guiding Principles – Indigenous Relationships, Collaborative Approach, Climate Change Mitigation, Community Engagement, Environmental Protection & Capacity Impact Analysis				